National Policy Update

Sandy Markwood
National Association of Area Agencies on Aging (n4a)
AIRS Conference
June 2, 2014
n4a 2014 Policy Priorities

- Reauthorize Older Americans Act
- Enhancing the Health of Older Adults
- FY 2015 Appropriations
- Promoting Community Living & Mobility
Highlights

• Budget & Approps Update and Advocacy for FY 2015
• State of the Sequester
• Older Americans Act Reauthorization
• MAP-21 Reauthorization
Budget & Approps Update

• FY 2014-2015 Funding
  – Bipartisan Budget Agreement (BBA) (Dec. 2013)
  – Established top-line spending number for 2 years
  – Ryan Budget (non-binding, non-starter) cut NDD programs 22% below sequester
  – FY 2015 Appropriations process underway

• Sequestration Not Gone
  – Some restoration in FY ‘14-15
  – Cuts restored in FY 2016
Non-Defense Discretionary Funding Still Constrained Even After Budget Agreement

Non-defense discretionary funding in 2015 dollars (billions)

<table>
<thead>
<tr>
<th>Year</th>
<th>Funding (billions)</th>
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<tbody>
<tr>
<td>2010</td>
<td>$590</td>
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<tr>
<td>2011</td>
<td>$528</td>
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<tr>
<td>2012</td>
<td>$514</td>
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<td>2013</td>
<td>$486</td>
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<td>2014</td>
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<td>2015</td>
<td>$492</td>
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<td>2016</td>
<td>$483</td>
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Increased funding from Murray-Ryan budget agreement

Notes: 2013 figure represents Congressional Budget Office (CBO) estimate of actual funding after sequestration. All amounts exclude funding for disasters, emergencies, program integrity, and Overseas Contingency Operations. The 2010 level does not include any Recovery Act funds.

Source: Congressional Budget Office
Budget & Approps Update

Non-Defense Discretionary Spending Set to Fall Below Historical Low

Non-defense discretionary spending as a percent of GDP

6%

Source: CBPP based on Office of Management and Budget and Congressional Budget Office data.
FY 2015 appropriations season moving quickly

- House and Senate have SAME top-line budget number
  - FY 2014: 1.012 trillion
  - FY 2015: 1.014 trillion
- Approps chairs have committed to regular order
- Subcommittee allocations for Labor-H
  - House – $155.7 billion
  - Senate – $156.8 billion
  - Difference: $1.1 billion
• n4a Appropriations Priorities
  – Restore all OAA Titles to pre-sequester levels of at least FY 2012 with special attention to Titles III B, III E, VI and VII Ombudsman
  – ADRCs (at least $16 million)
  – Elder Justice Initiative ($25 million)
  – SHIPs (at least $52 million)
  – Chronic Disease Self-Management and Falls Prevention Programs (at least $8 million)
  – Senior Transportation Programs (at least $1 million)
  – Elder Falls Prevention (ACL, at least $5 mil)
Senator Sanders OAA Appropriations Request and “Dear Colleague” Letter:

- 12% increase above FY 2014 funding
- $225 million total above FY 2014
- Additional funding to offset the “hold harmless” provision – reach equity in most states:
  - $74 million for III B Supportive Services
  - $64 million for III C1 Congregate Meals
  - $4 million for III D Disease Prevention and Health Promotion
- 27 Senators signed on
### Senate Labor-HHS Subcommittee Members

<table>
<thead>
<tr>
<th>Member</th>
<th>State</th>
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<tbody>
<tr>
<td>Tom Harkin, Chair</td>
<td>IA</td>
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<tr>
<td>Patty Murray</td>
<td>WA</td>
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<tr>
<td>Mary L. Landrieu</td>
<td>LA</td>
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<td>Richard J. Durbin</td>
<td>IL</td>
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<td>Jack Reed</td>
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<td>Mark Pryor</td>
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<td>Barbara A. Mikulski</td>
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<td>Jon Tester</td>
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<td>Jeanne Shaheen</td>
<td>NH</td>
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<tr>
<td>Jeff Merkley</td>
<td>OR</td>
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<td>Jerry Moran, Ranking Member</td>
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<td>Thad Cochran</td>
<td>MS</td>
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<td>Richard Shelby</td>
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<td>Lamar Alexander</td>
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<td>Lindsey Graham</td>
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<td>Mark Kirk</td>
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<td>Mike Johanns</td>
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<td>John Boozman</td>
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### House Labor-HHS Subcommittee Members

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<th>Member</th>
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<tr>
<td>Jack Kingston, Chair</td>
<td>GA-1</td>
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<tr>
<td>Steve Womack</td>
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<td>Chuck Fleischmann</td>
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<td>David Joyce</td>
<td>OH-14</td>
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<td>Andy Harris, MD</td>
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<td>Martha Roby</td>
<td>AL-1</td>
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<tr>
<td>Chris Stewart</td>
<td>UT-2</td>
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<td>Rosa DeLauro, Ranking Member</td>
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<tr>
<td>Lucille Roybal-Allard</td>
<td>CA-40</td>
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<tr>
<td>Barbara Lee</td>
<td>CA-13</td>
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<tr>
<td>Mike Honda</td>
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n4a Appropriations Resources

n4a Approps Campaign Paige

http://www.n4a.org/advocacy/campaigns/?fa=tools

n4a Letter(s) to Congress

Advocacy Tools for FY 2015 OAA Appropriations

Join our efforts to increase funding for Older Americans Act (OAA) and other federal programs that support older adults and their caregivers! These materials will assist your grassroots efforts to secure these increases.

- n4a’s Letter to Capitol Hill, April 2014
- Advocacy Leave-Behind Card (Contact n4a for hard copies)
- List of Key Appropitators, 113th Congress
- n4a Appropriations Chart
- n4a’s 2014 Policy Priorities
- Congressional Visit Tips
- TAKE ACTION!

2014 Priorities

OAA Reauthorization

Enhancing the Health of Older Adults

FY 2015 Appropriations

Promoting Community Living & Mobility

Dear Chairman Kingston, Ranking Member Delauro, Chairman Harkin, and Ranking Member Moran,

As your Committee considers the FY 2015 Labor/HHS/Education appropriations bill, we urge you to:

- Restore funding to at least FY 2012 levels for all Older Americans Act (OAA) programs, in particular the following titles, which have had no relief from sequestration:
  - Title III B Supportive Services
  - Title V for Native American Aging Programs
  - Title III F National Family Caregiver Support Program
  - Title V E State Long-Term Care Ombudsman Program
- Promote development of the Administration on Aging’s new prevention initiative proposed in the President’s budget. The funds would support grants, technical assistance and evaluation of Adult Protective Services, and research on elder abuse.
- Continuous development of Aging and Disability Resource Centers (ADRC). The President’s budget includes $100 million of mandatory spending over 5 years to continue the national development of ADRCs, but absent immediate continued mandatory funding for these programs, we urge you to direct at least $18 million for these “no wrong door” networks that provide access to long-term services and supports for information and assistance.

n4a fully understands the economic realities facing governments and families. We support sound fiscal and federal budget decisions making that values key domestic programs to support the growing aging population, and believe that investing in these programs is in the best interest of all Americans.

As advocates, we take seriously the responsibility of informing Congress on the needs of older adults and caregivers, and therefore endorse the following appropriations levels for FY 2015.
State of the Sequester:

Continues until Congress turns it off, or it stops in 2021!
Sequestration’s Impact on OAA Programs

- FY 2013 sequestration made double-digit cuts to III B programs in 11 states
- "Squeezing Seniors" - n4a survey of nine states re: sequester impacts:
  - 75.8% - cuts reduce ability to meet demand
  - 84.6% - if cuts continue they won’t meeting demand
  - 96.7% - worry about seniors ability to stay in the community if funding doesn’t increase with demand
  - 60% - offset sequester for 1 year; can’t continue
  - 73.3%↓ nutrition; 50%↓ transportation; 36.7%↓ caregiver support
- Current “relief” is only temporary!
Appropriations & Sequestration Advocacy

• Moving quickly! Time to act is NOW!
• House and Senate conducting hearings and mark-ups through mid-June
• Labor-H may not see floor consideration
• Anticipated “mini-bus” for more controversial bills (e.g. Labor-H)
• Election-year complications/considerations
• Do you have members on the Approps Cmtes? Reach out in support of OAA programs.
• Keep pushing to get rid of sequestration!
Older Americans Act Reauthorization
Original Top Goals for OAA:

• Preserve the Act’s flexibility and person-centered approach
• Strengthen the Aging Network’s role and capacity in the coordination and provision of home and community-based services
• Expand evidence-based health promotion and disease prevention
• Improve community preparedness for an aging population
• Set adequate authorization levels
NEW REALITY:

• GET IT DONE....

➤ Without adding unfunded mandates or other burdensome requirements AND

➤ Without reducing the capacity of the Act by locking in appropriations levels as authorization levels.
OAA Timeline:

2010–Sept 2011:
- Listening sessions
- Stakeholder surveys
- Advocate recommendations
- Senate HELP hearings

2011–Fall 2013:
- OAA expired 9/30/11
- AoA shares TA for Hill
- 2 Sanders bills introduced
- Compromise (S. 1562) moves forward to HELP cmte

Fall 2013–Present:
- S. 1562 passes HELP cmte – funding formula outstanding
- Bipartisan, confidential working group meetings
- Working group stalemate

Back to Advocacy Drawing Board in Senate – How Do We Move Forward Now? …
OAA House Timeline:

January 2014–Present:

• OAA House movement

• 2 reauthorization bills introduced
  - H.R. 3850 – bipartisan, “straight reauthorization”

• Education & Workforce Cmte held hearing on OAA reauthorization in Feb.
  - n4a member testified

• Still waiting on Senate to act
Funding Formula Facts

• Current Law
  – III B, C and D use same formula
  – III E uses population 70 and older
  – 3 factors:
    • Share of population 60 and older
    • Minimum grant (1/2 of 1% total approp)
    • Hold Harmless (HH), set at FY 2006 levels

• Source: www.lcao.org (OAA Title III Funding Formula Fact Sheet)
Funding Formula Tension

- Sequester Re-Opened the Conversation
- 11 States had double-digit sequester cuts to OAA III B, others higher than the ~5% average
- AoA could not override the HH provision
Funding Formula Challenges

- If the HH provision is changed to benefit faster growing states, given the current appropriations environment, slower growing states will see reduction in appropriations.

- Senators are split b/c none want to see their state lose any money, now or in future!
Funding Formula Impasse

• Senators from all but neutral states are in a tough spot
• Without momentum or sense of urgency on OAA reauthorization, impasse likely to remain
• n4a will not weigh in on the merits of specific formula changes
• But we do want to see OAA move this Congress!
OAA Reauthorization

OAA Crystal Ball

- If Senate doesn’t find solution, House won’t bother to act this year
- 2015: Senate starts from scratch with possible change in leadership
- 2015: House bill more ambitious
- Near certainty of losing “such sums” language to appropriations
- Defense vs. Offense
n4a’s OAA Advocacy

- Has endorsed HELP-passed S. 1562
- Cannot weigh-in on funding formula issue
- Coordinating and communicating with key committee staff in Senate and House
- OAA Reauthorization panel of Hill staff at APB
- Leading coalition discussions on reauthorization next-steps
- Participated in OAA call-in week generating over 1,000 calls to lawmakers
- OVERALL FOCUSED ON GETTING A BILL PASSED
OAA Reauthorization Advocacy (cont.)

- Limited time to get OAA passed this year
- Potentially “next in line” from HELP Committee
- Need additional Republican co-sponsors for S. 1562
  - Ask your Republican Senators to co-sponsor S. 1562
MAP-21
Reauthorization
Senior Transportation Priorities and Programs:

- Make major investments in public transportation to increase mobility options for older adults
- Boost funding for FTA’s Section 5310 Program
- Study and better understand unmet mobility needs of older adults
- Increase funding for National Center on Senior Transportation
- Transfer NCST and other TA funding to Highway Trust Fund
- Incentivize better coordination of transportation planning to incorporate needs of older adults
- Ensure needs of all users considered when planning/building federally funded roads
Major Deadlines Looming

- MAP-21 expires September 30, 2014
- Highway Trust Fund facing insolvency by August
Current Reauthorization Status:

- President introduced administration proposal
  - 4-years; $302 billion
- Senate EPW committee passed a highway bill
  - One of 3 Senate bills that will need to be packaged
  - Banking, Commerce have yet to unveil their bills
- No movement in House T&I committee
- Reluctance to address HTF insolvency in this political climate
- Short-term fixes likely
Senior Transportation Priorities and Programs:

- n4a lead coordinator of Senior Transportation Task Force (STTF)
- Focused on FY 2015 appropriations
  - Letter to appropriators signed by 23 national organizations
- Reauthorization priorities to House T&I and Senate Banking Committee
- Meetings with House and Senate authorizers
Questions?

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